

# **CIF Windup Plan Amendment Proposal**

CIF & RPRA Joint Consultation Oct. 6, 2022

9:00 a.m. to 11:30 a.m.

# Resource Productivity and Recovery Authority (RPRA)

- RPRA is the provincial regulator mandated to administer & enforce Ontario's circular economy laws
  - Windup of legacy waste diversion programs under the Waste Diversion Transition Act (WDTA)
  - Administration of new regulatory framework under the Resource Recovery and Circular Economy Act (RRCEA)
- RPRA oversees the operation & windup of the legacy Blue Box Program
  - Datacall, InKind Advertising Program
  - Oversight of CIF
  - Approval of the Stewardship Ontario Blue Box Windup Plan & the CIF Windup Plan
- Joint RPRA-CIF consultation on the proposed WUP Amendment
- Approval process for the proposed CIF WUP Amendment



## **Objectives**

- Understand the proposal
- Address questions
- Provide clarifications
- Establish level of comfort
  - identify & understand concerns
  - discuss needed changes or improvements to the proposal, if appropriate
  - identify requests for 1:1 follow up
  - confirm proposal strengths



# **Agenda**

#### The CIF Windup Plan Presentation & Q/A

#### **Breakout Room Discussions**

- Understand & discuss concerns
- Understand & discuss desirables/what you like
- Suggestions for improvement to ensure success
- Identify 1:1 as needed/requested

#### Wrap Up & Next Steps



#### **Process**

Presentation & Q/A

• Recorded & published

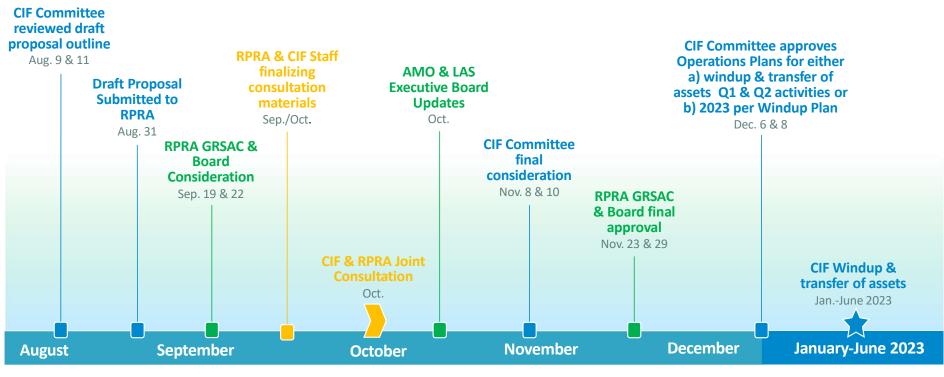
Breakout Room Discussions

Recorded but not published

- Session time
  - will use as much time as needed up to established limit
- Facilitator role: keep on time/on track
  - if needed, further discussion topics can be identified on a "for later" list or
     1:1 meetings
- Participant role: comment using a mix chat & verbal discussion
  - raise your hand or use raise hand icon
- Session is being recorded for reporting purposes
  - if you want to make a non-recorded comment, please let us know



#### **Anticipated CIF WUP Amendment Consultation & Wrap Up Timeline**





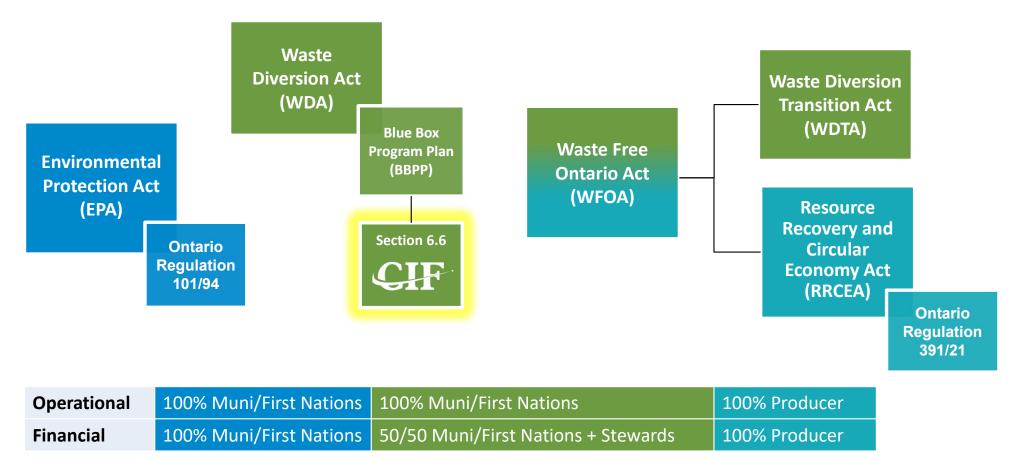


# **Background**

Over two decades CIF provided	Technical expertise, education & innovation funding in local communities
	Generation of strong data & research to support policy development
	Collective municipal financial support for M3RC
Since 2016 M3RC	Led policy analysis & discussions & promoted Municipal collaboration
	Led development of discussion papers to consider new waste policy
	Coordinated efforts to ensure needs of local communities are met
Since new Blue Box regulation	CIF & M3RC strengthened cooperation under joint Transition Working Group
	CIF focused on technical research & workshops
	M3RC focused on collaborative policy development



#### Legislation, Regulations, Minister's Direction & Policy Documents Guiding CIF



# **Current WUP Direction/Amendment Options Considered**









Transfer CIF Resources & Assets to an Aligned Organization



# **Amendment Options Considered: #1**





- Wind up operations by December 2023/administrative closure Q2 2024
  - Provides 1 year of transition support only; no support for 2024 & 2025
- Disburse unused CIF Funds using the MFAM model



### **Current Plan for Disbursement of CIF Surplus Funds**

Approved CIF Windup
Plan requires that any
surplus funds
be distributed
'in accordance with
Section 6.6 of the BBPP'

Distribution of Blue Box
 Funds to Communities
 governed by the
 Municipal Funding
 Allocation Model (MFAM)

of surplus funds in late 2021

 Used the 2021 MFAM which utilized three factors (Net Cost, Tonnes, Best Practice) to calculate variable share In late 2021, RPRA approved a new, simplified MFAM calculator for 2022-25

- Uses only Net Cost all programs receive the same % funding
- Therefore, any future CIF disbursement will use the new, simplified Net Cost based model



## Mid Year 2022 Financial Status & Forecast

	Actual 2021	2022 Approved Budget	End Q2 2022 Forecast
CIF Reserve Balance Forward	\$10.32	\$11.15M	\$10.99M
Total Revenue to Reserve	\$2.99M	\$0.16M	\$0.50M
Transition Support	(\$0.85M)	(\$1.25M)	(\$0.80M)
AMO (MCTF)	(\$0, Deferred)	(\$0.50M)	(\$0.50M)
Municipal Disbursement	(\$1.0M)	TBD	TBD
Administration & Program Support	(\$0.47M)	(\$0.65M)	(\$0.55M)
Year End Fund Balance	<mark>\$10.99M</mark>	\$8.91M	\$9.64M



#### Disbursement of CIF Surplus Funds in Current Windup Plan

#### CIF Surplus Fund Estimate at end of 2023 as Proportion of Total Ontario 2020 Net Cost

Est CIF Surplus for Disbursement at Windup \$8.0M

= 2.287%

Total Ontario 2020 net cost of \$349,840,000

#### Step 1: Determine the Reporting Program's 2020 Blue Box Net Cost (From Datacall submission)

Smallest Program: Mid Size City: Regional Municipality: Largest Program:

#### Step 2: Multiply the Reporting Program 2020 Net Cost by 2.287% (CIF 2023 Surplus/2020 Total Net Cost)

Smallest Program: Mid Size City: Regional Municipality: Largest Program:

\$2746 X 2.287% = \$63 \$2.56M X 2.287% = \$0.058M \$8.37M X 2.287% = \$0.19M \$60.46M X 2.287% = \$1.38M

**Disclaimer:** This is an illustration. Calculations are based on 2020 Datacall figures & the forecasted balance expected to remain within CIF at the end of 2023. The Datacall year figures will be set by RPRA, & the exact financial disbursement will be determined once the closing balance is confirmed.



## **Amendment Options Considered: #2**



Extension of CIF
Windup Termination
Date



#### By 1 Year as contemplated in CIF WUP:

- Wind up operations by December 2024/administrative closure Q2 2025
  - Provides 2 years of transition support only; no support for 2025 or prep for 2026
- Disburse unused CIF Funds using the MFAM model



# **Amendment Options Considered: #3**



Transfer CIF Resources & Assets to an Aligned Organization



To continue activities to support transition to Ontario's EPR framework

- Early windup of CIF at the end of 2022
- Transfer of approximately \$9.64M in surplus funds to a municipal waste organization
  - funds currently designated for disbursement to individual municipalities, recycling associations & First Nations communities
  - MWA, RPWCO, AMO/LAS



## **Local Authority Services (LAS)**



- Created as not-for-profit by AMO in 1992
  - Subsidiary of AMO
- Mandated to work with Municipalities & public sector to:
  - Improve efficiency & support staff capacity
  - Develop data driven solutions
- Leverage economies of scale to offer services that assist municipalities in areas of:
  - Administrative services
  - Energy services
  - Digital partnerships
  - Commodity programs
- Potential fit for technical & operational recycling support services



#### **Evaluation Criteria/Desired Attributes for Option 3 Considered**

Financial Management

- adequately equipped to manage fund using public accounting practices
- sufficiently experienced with similarly sized budgets

**Human Resource Capacity** 

• sufficiently resourced to manage staff, provide benefits & pension

Operating Timeframe

- potential to provide long term continuity of collective community support
- minimal ramp up time required; no service disruption

Stakeholders & Organization Membership

 ability & successful record of addressing needs & perspectives of all municipal & First Nation communities

Strategic Partnerships

 established working relationships with RPRA, Minister's office, other waste organizations (RPWCO & MWA), & First Nation communities



# **Proposed Goal Under New Organizational Structure**



Provide long term continuity of current CIF & M3RC technical & policy activities for municipalities & First Nation communities during & post transition to the extended producer responsibility framework



### **Proposed Deliverables Under New Organizational Structure**

#### Specifically...

- Undertake research, education & direct local community support
- Develop tools, templates & facilitate sharing of information to reduce duplication
- Support & streamline liaison with RPRA & MECP
- Generate & consolidate field & local community data to support fact based policy development
- Continuity of CIF activities to support the BBPP during transition
  - Joint audit program with SO to calculate annual system performance
  - Continuance of the CIF Price Sheet to support the InKind pricing model

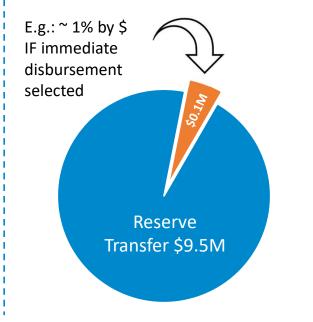


#### CIF Reserve Transfer & Potential Disbursements: Sample Illustration

#### **During Transition – 2023-25**

Full Reserve Transfer
No Disbursements

Final Fund Estimated Balance \$9.6M Reserve Transfer Net of Immediate Disbursement by First Nation Communities, if requested



Post Transition - 2026 +

#### **Key Milestone**

AMO/LAS intends to consider a review of the need for ongoing CIF services. Programs will have the opportunity to:

- Revisit & evaluate ongoing needs
- Be involved in discussion on any future direction, if any.

January 1, 2026
Projected Reserve Available

<mark>~ \$4M \*</mark>

\*if disbursement taken by non-AMO Stakeholders

1.1



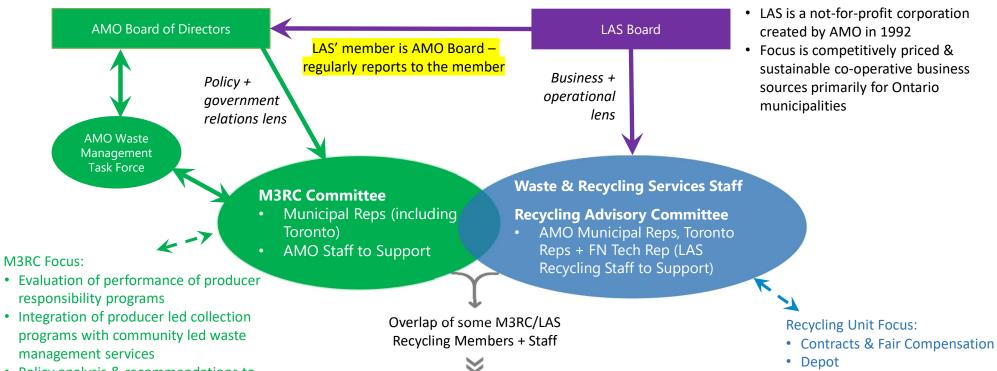
### **Possible Funding Continuity**

#### **New Organizational Structure**

- Annual Transition budget: \$1.5-2.0M
- Annual Post Transition budget: \$1.0-1.5M
  - Forecast Budgets include MCTF
  - 'Legacy' funding possible through 2027 if no disbursements
  - A new funding mechanism may need to be considered when CIF excess funds are exhausted



### **Proposed New Organizational Structure**



management services Policy analysis & recommendations to

AMO Board on need for additional regulations &/or amendments to

regulations to improve performance &

intended results

- Change Mgt & Communications
- Post Collection Audits
- Data Monitoring & Reporting

Both M3RC + Recycling Unit Staff & Advisory Committee would be supported by AMO's back office

- financial/accounting, IT, administration, etc. First Nations

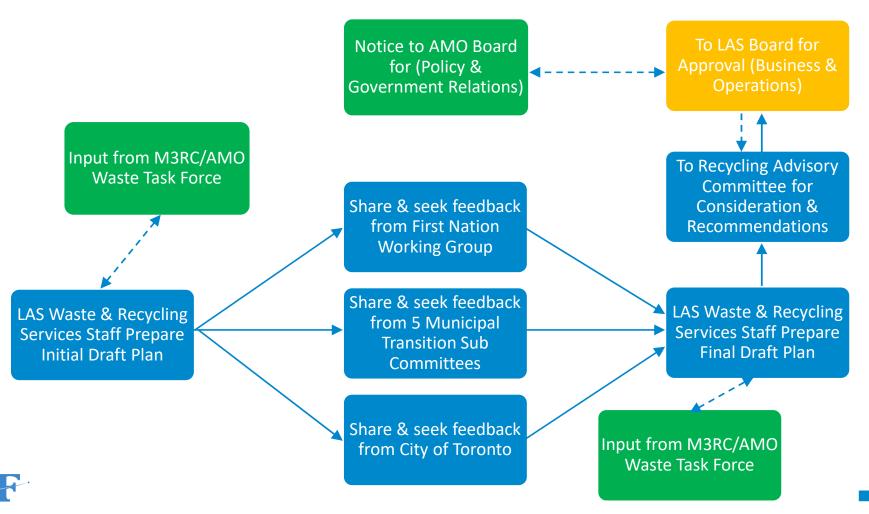
AMO provides shared services (financial/accounting, IT, admin) to LAS

### **Transparency & Accountability**

- Desirable to continue cooperation of the 3 primary groups
  - AMO Municipalities (includes RPWCO & MWA representation)
  - City of Toronto
  - First Nation Communities
- 'Recycling Advisory Committee' is the primary forum for member input
   & direction
  - Supported representatives on the 5 Transition
     Sub-Committees & First Nation Working Group
- Mechanisms will be integrated to ensure
  - Input from all members & sharing of plans & decisions



### Sample Decision Flow: Annual Objectives & Operating Budget



# **Clarification Questions**



# **Breakout Room Discussions**



# Report Back



## Wrap Up & Next Steps (1)

#### Community input on the proposed amendment

- M3RC & RPWCO

#### Formal Joint CIF & RPRA consultation – 4 parts

- 1. Leaders & service delivery SMEs
  - October 5, 6 & 18
- 2. One-to-one follow ups
- 3. Written feedback
  - Submit comments to CIF & RPRA
- 4. Consultation Report



### Wrap Up & Next Steps (2)

#### **During consultation staff will engage:**

- AMO/LAS Executive
  - discuss feedback and seek approval for requests for modifications to the proposal
    - N.B.: AMO/LAS Executive to provide updates to AMO/LAS Boards

#### After consultation staff will engage:

- CIF Governance Committees
  - brief on/ask for approval of the Consultation Report & any final recommended changes to the CIF WUP Amendment Proposal resulting from the engagement process
- RPRA's GRSAC & Board
  - seek approval of the revised CIF WUP Amendment Proposal

#### If approved, staff will engage:

CIF Governance Committees & AMO/LAS for approval of implementation plans



# Thank you!

Watch Your Email for a Feedback Survey Link

